

Message Text

SECRET

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ACTION SS-25

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S E C R E T BELGRADE 1433

EXDIS

FOR DEPUTY SECRETARY CHRISTOPHER FROM AMBASSADORS GOLDBERG
AND EAGLEBURGER

E.O. 11652: GDS
TAGS: YO, CSCE
SUBJ: PRESIDENTIAL REPLY TO PRESIDENT TITO'S MESSAGE ON CSCE

REF: BELGRADE 1420

1. IT IS CLEAR, AS A RESULT OF DEPUTY FOREIGN SECRETARY
MOJSOV'S CONVERSATION WITH AMBASSADOR EAGLEBURGER YESTERDAY
(REFTEL) AND COMMENTS MADE TO AMBASSADOR GOLDBERG BY
MEMBERS OF THE YUGOSLAV CSCE DELEGATION, THAT THE GOY
EXPECTS A RESPONSE FROM PRESIDENT CARTER TO THE CSCE
PORTION OF PRESIDENT TITO'S MOST RECENT MESSAGE.

2. IT ALSO NOW APPEARS THAT DESPITE MOJSOV'S APPEAL TO
EAGLEBURGER YESTERDAY, THE YUGOSLAVS HAVE ALREADY GIVEN
UP HOPE OF A SUBSTANTIVE FINAL DOCUMENT AND ARE PREPARED
TO SETTLE FOR A SHORT COMMUNIQUE. AMBASSADOR PESIC HAS
SO INDICATED TO THE NORWEGIAN REPRESENTATIVE, AND OTHER
MEMBERS OF THE YUGOSLAV DELEGATION ARE NOW SAYING THE
SAME THIN TO OTHER CONTACTS. WE ASSUME THAT THIS RAPID
ABOUT-FACE RESULTS FROM A BREZHNEV TURN-DOWN OF TITO'S
APPEAL OF LAST WEEK.

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3. IN LIGHT OF THE ABOVE FACTORS, WE RECOMMEND A MESSAGE
FROM PRESIDENT CARTER TO PRESIDENT TITO ALONG THE
FOLLOWING LINES:

QUOTE I WAS MOST GRATEFUL FOR YOUR COMMENTS ON
CSCE, AND PLEASED TO SEE THAT YOU AND I AGREE ON THE

IMPORTANCE OF THAT CONFERENCE AND THE NEED FOR A SUBSTANTIVE OUTCOME. AS YOU KNOW, AMBASSADOR GOLDBERG AND HIS DELEGATION HAVE BEEN WORKING CLOSELY WITH YOUR REPRESENTATIVE, AMBASSADOR PESIC AND HIS DELEGATION. THERE HAS BEEN, I AM PLEASED TO NOTE, A SUBSTANTIAL COMMUNITY OF VIEW BETWEEN OUR AMBASSADORS, AND EACH HAS WORKED HARD TO SUPPORT THE OTHER IN FURTHERING OUR COMMON OBJECTIVES. THE UNITED STATES, AS YUGOSLAVIA, HOPES FOR A MAJOR SUBSTANTIVE COMMUNIQUE FROM THE CONFERENCE -- A COMMUNIQUE THAT WILL CARRY FORWARD THE WORK SO WELL BEGUN AT HELSINKI AND SO PROFITABLY CONTINUED IN BELGRADE UNDER YOUR AUSPICES. YOU HAVE MY PERSONAL ASSURANCE THAT AMBASSADOR GOLDBERG WILL CONTINUE TO DO EVERYTHING HE CAN IN SUPPORT OF THAT OBJECTIVE TO COOPERATE FULLY WITH YOUR DELEGATION TO THE CSCE. BUT, MR. PRESIDENT, WE BOTH RECOGNIZE THAT, GIVEN THE RULE OF CONSENSUS, THE OUTCOME DOES NOT REST WHOLLY IN OUR HANDS. IN THE END, ALL PARTICIPANTS IN THE CONFERENCE BEAR A RESPONSIBILITY FOR ASSURING A PRODUCTIVE OUTCOME, REGRETTABLY, NOT EVERY PARTICIPATING STATE HAS DEMONSTRATED THAT IT TAKES THAT RESPONSIBILITY AS SERIOUSLY AS DO THE GOVERNMENTS OF YUGOSLAVIA AND THE UNITED STATES. NEVERTHELESS, AMBASSADOR GOLDBERG WILL CONTINUE TO DO HIS BEST, WORKING CLOSELY WITH YOU AND YOUR REPRESENTATIVES TO ACHIEVE THE OUTCOME WE BOTH DESIRE. END QUOTE

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4. GIVEN THE UNCERTAIN TIMING OF THE CONCLUSION OF THE CSCE, WE HOPE THAT THE MESSAGE ABOVE, OR SOMETHING LIKE IT, CAN BE DELIVERED TO THE YUGOSLAVS WITHIN THE NEXT DAY OR TWO.
EAGLEBURGER

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NNN

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